

DELAWARE VALLEY REGIONAL PLANNING COMMISSION

BOARD COMMITTEE

Minutes of meeting of January 21, 1999

Location: Commission Office The Bourse Building, 8th Floor 111 S. Independence Mall, East Philadelphia, PA 19106

Membership Present	Representative
New Jersey Department of Community Affairs	Joyce Paul
New Jersey Department of Transportation	John H. Moore
Governor of New Jersey's Appointee	(not represented)
Governor of Pennsylvania's Appointee	Timothy J. Carson
Pennsylvania Governor's Policy Office	Charles Bohnenberger
Pennsylvania Department of Transportation	Larry M. King
Bucks County	Robert Moore
Chester County	Colin A. Hanna Charles Coyne
Delaware County	John E. Pickett
Montgomery County	Arthur F. Loeben
Burlington County	Carol Ann Thomas
Camden County	J. Douglas Griffith
Gloucester County	Charles E. Romick
Mercer County	Donna Lewis
City of Chester	(not represented)

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City of Philadelphia	Denise L. Goren
City of Camden	Edward Williams
City of Trenton	(not represented)
Non-Votinci Members	
Federal Highway Administration New Jersey Division Pennsylvania Division	Calvin Edghill Spencer Stevens
U.S. Department of Housing and Urban Development, Region III	(not represented)
U.S. Environmental Protection Agency, Region III	(not represented)
U.S. Environmental Protection Agency, Region 11	(not represented)
New Jersey Office of State Planning	(not represented)
Federal Transit Administration, Region III	John Garrity
Southeastern Pennsylvania Transportation Authority	Christopher Patton
New Jersey Transit Corporation	Brent Barnes
Port Authority Transit Corporation	(not represented)
Delaware River Port Authority	Neil Weissman
New Jersey Department of Environmental Protection	(not represented)
Pennsylvania Department of Environmental Protection	Lou Guerra
Pennsylvania Department of Community and Economic Development	Ronald K. Bednar
Regional Citizens Committee Chairman	Dennis Winters
DVRPC Counsel	

Pennsylvania Co-Counsel
New Jersey Co-Counsel

Kenneth Zielonis
Thomas Coleman

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DVRPC Staff: John J. Coscia, John B. Claffey, Barry Seymour, William Greene, Donald Shanis, Charles Dougherty, Thabet Zakaria, Thomas McGovern, Michael Ontko, Richard Bickel, Candy Snyder, and Jean McKinney.

Guests

Pennsylvania Department of Transportation

Robert Hannigan
Greg Brown (Dist. 6-0)
Greg Hailey (Dist. 6-0)
Craig Suhoskey (Dist. 6-0)
Mike Wintermute (Dist. 6-0)

New Jersey Department of Transportation

Jerry Mooney
Al Prant
Mark Stout

New Jersey Governor's Authorities Unit

Christine Leone-Zwillinger

Montgomery County Planning Commission

Kenneth Hughes

Pennsylvania Turnpike Commission

Walt Lawson

Southeastern Pennsylvania Transportation Authority

Richard Burnfield

Eddie Battle Associates

Eddie Battle

Regional Citizens Committee

Peter Javscas

Jere Downs

Philadelphia Inquirer

Call to Order

Chairman Hanna called the meeting to order at 10:45 a.m.

Public Comments

Comments from the public were invited to be heard on non-agenda items. No comments were stated.

1. **Minutes of Meeting of December 4, 1998**

On a **motion** by Mr. Moore, seconded by Mr. Carson; the minutes of December 4, 1998 were approved as distributed.

2. DVRPC Fiscal Year 2000 Planning Work Program

John J. Coscia, Executive Director, briefed the board on the DVRPC Fiscal Year 2000 Planning Work Program (PWP) which consists of three main sections: (1) the DVRPC Regular Work Program, (2) the Supportive Regional Highway Program, and (3) the Transit Support Program (TSP). The Draft PWP was distributed to the Board at its December meeting and distributed to the operating agencies, member governments, Regional Transportation Committee (RTC), and the Regional Citizens Committee (RCC) for their review.

Several letters from member governments were received with comments pertaining to the PWP and, as a result, the DVRPC staff compiled a list of recommended changes (distributed to the Board). This information was distributed to the Board Work Program Committee at their meeting prior to the Board meeting. Mr. Coscia highlighted some key items with reference to these changes as follows:

- (1) the TSP be reduced by \$62,000, \$31,000 for the DVRPC internal planning program and \$31,000 for the pass-through program,
- (2) a Board Policy Analysis Committee meeting be scheduled to discuss the TSP and the Supportive Regional Highway Program to ensure that any changes which need to be made are pursued,
- (3) addition of \$35,000 of EPA money to the Episodic Voluntary Ozone Control Program,
- (4) revisions to US Route 130 Corridor, Camden County project,
- (5) addition of the Regional Competitive Congestion Mitigation Air Quality (CMAQ) Program Management project.

Mr. Coscia also noted that comments from PennDOT, Delaware County, and the Greater Mercer TMA were also addressed at the Work Program Meeting.

Favorable recommendation was received from the Planning Coordinating Committee (PCC/RTC) and the Regional Citizens Committee (RCC) subject to the necessary changes to the TSP and the Supportive Highway Program based on funding constraints.

MOTION by Mr. Griffith, seconded by Mr. King; that the Board adopt the FY 2000 Planning Work Program, subject to the necessary changes to the TSP and the Supportive Highway Program based on funding constraints by passing Resolution No. B-FY99-008 (copy attached).

3. Adoption of the DVRPC FY 1999-2002 Regional Transportation Improvement Program (TIP) for Pennsylvania

Charles Dougherty, DVRPC staff, presented to the Board the highlights of the DVRPC FY 1999-2002 TIP. He explained that through a coordinated effort by the counties, operating agencies, PennDOT, and DVRPC over 475 highway and transit programs which conform to PennDOT's financial guidance are contained in the TIP document. Over \$3.4 billion in transportation improvements have been programmed in the TIP and the projects represent a consensus of what regional improvements should be made. This TIP has been drawn from the Direction 2020 Plan and that plan has been found to conform with the requirements of the Clean Air Act Amendments and the final conformity rule.

The draft TIP document was made available for public review for a 30-day public comment period ending on December 24, 1998. The document was published on the Internet, copies were placed at over two dozen public libraries, and two public meetings were held in Pennsylvania to give the public the opportunity to pose questions about the process and projects to state, county, transit, and DVRPC staff.

After careful review and consideration of all comments and recommendations, the draft TIP was revised to incorporate the appropriate changes. The list of recommended changes was distributed to the Board for review. The types of changes include: (1) cost or schedule adjustments to projects currently shown in the draft, (2) reprogramming of projects from previous TIPs, and (3) the addition of new projects.

It was explained to the Board that the TIP document is an ongoing process which can be amended and modified when appropriate and it was agreed that a quarterly Capital Improvement Program report card will be established by PennDOT for keeping up-to-date on the TIP projects.

Favorable recommendation for Board adoption of the TIP was received from the PCC/RTC.

Dennis Winters, RCC Chairman, reported that the RCC recommends Board adoption of the TIP with acknowledgment of the comments listed in their recommendations to the Board for January 21, 1999 (copy attached).

Denise Goren, City of Philadelphia, addressed the RCC's comments on the following projects in Philadelphia: (1) TIP #9555, School House Lane, (2) TIP #9345, Krewstown Road Bridge, and (3) TIP #PO3, the Chestnut Street Transitway - Phase 2.

It was decided that the remaining comments in the RCC report concerning some projects listed in the TIP would be sent to the implementing agencies for a response. Also, PennDOT would include the status of these projects in their quarterly report card.

After discussion, the Board unanimously adopted the following **motion**:

MOTION by Mr. King, seconded by Mr. Moore; that the Board adopt the FY 1999-2002 TIP for the Pennsylvania portion of the region, as the region's official selection of transportation projects for federal funding in Pennsylvania by passing Resolution No. B-FY99-007 (copy attached).

4. FY 1999 Planning Work Program Amendments

a. Regional CMAQ Program Management

John B. Claffey, DVRPC staff, briefed the Board on the Regional CMAQ Program Management amendment to the Planning Work Program. He explained that in the Pennsylvania portion of the region, a special effort is required to allocate CMAQ funds. DVRPC has proposed the creation of a program to identify and select CMAQ projects through a competitive process. This is an extensive effort to solicit projects from a wide array of interest groups, to establish criteria for screening and evaluating candidate projects, to employ analysis tools to determine emission benefits, and to make recommendations to the Board. This project will enable DVRPC staff to manage the effort and to provide assistance to project sponsors. It will also enable the region to monitor the progress of implementation and to report to the RTC, RCC and Board on accomplishments and any problems that arise.

This estimated cost is \$1 00,000 over three years using CMAQ funds: \$40,000 in FY1999; \$30,000 in FY2000; and \$30,000 in FY 2001.

b. Phase 11 of the Clean Air Council's *Telecommuting - The Green Commute* Program

Mr. Claffey also briefed the board on the Clean Air Council's *Telecommuting The Green Commute* Program. He explained that for the past three years, the Clean Air Council has conducted a program to encourage telecommuting as a means of reducing congestion and pollutant emissions. The past Work Program, funded through the Congestion Mitigation and Air Quality (CMAQ) Program, terminated December 31, 1998.

The Council seeks a three-year continuation of the program using CMAQ funds, and has testified to that effect at a public hearing on the proposed TIP. Funding of \$150,000 per year would come from the CMAQ line item in the FY 1999-2002 TIP.

The amendment meets air quality requirements. The project is exempt from inclusion in the regional emissions analysis. Therefore, the finding of conformity for the FY1 999 TIP continues to be applicable.

After favorable recommendation was received from the PCC/RTC and the RCC the Board unanimously adopted the following **motion**:

MOTION by Mr. Bohnenberger, seconded by Ms. Goren that the Board approve amending the FY 1999 Planning Work Program to include the following:

(1) Regional Competitive CMAQ Program management project for \$40,000 in FY 1999, and also the addition of this project to the FY 2000 and 2001 PWP for \$30,000 each year. Funds for this effort will come from the CMAQ line item in the FY 1999 TIP, and

(2) Phase 11 of the *Telecommuting - The Green Commute* project of the Clean Air Council for \$150,000 in each year for FY 1999, FY 2000, and FY 2001. Funds for the effort will come from the CMAQ line item in the FY 1999 TIP.

5. Year 2020 Transportation Plan Amendment

Donald Shanis, DVRPC staff, briefed the Board on the Year 2020 Transportation Plan Amendment. This amendment adds five projects and two studies, which are regionally significant in terms of their impact on travel and emissions, to the *Year 2020 Land Use and Transportation Plan for the Delaware Valley Region (Plan)*.

Four of the projects are new links in the highway system: (1) Highland Avenue Extension in Delaware County, (2) PA 23 Relocation in Montgomery County, (3) PA 309 to Sumneytown Pike Connector in Montgomery County, and (4) North Delaware Avenue Extension in Philadelphia County. Three add new capacity to the network: (1) PA 63 widening from PA Turnpike to Detweiler Road, (2) PA Turnpike from Valley Forge to Norristown, and (3) Northeast Extension of the PA Turnpike from Norristown to Lansdale. The last two projects are corridor studies. These detailed evaluations will determine the scope of the projects.

The amendment meets air quality requirements. The Plan, as proposed to be amended, conforms to the Pennsylvania State Implementation Plan (SIP). Specifically, the emissions associated with the amended Plan are less than the emissions budgets established by Pennsylvania in its SIP.

The Plan Amendment and the accompanying Conformity Demonstration have been the subject of a 30-day public review and comment period, concurrent with the

review of the FY 1999-2000 TIP. No adverse comments relative to the plan amendment or conformity demonstration were received.

Favorable recommendation was received from the PCC/RTC and the RCC.

In addition, the RCC recommended that a complete alternatives analysis be part of the Pennsylvania Turnpike Commission, Valley Forge to Norristown, and Norristown to Lansdale, Widening Studies; alternatives to be studied should include the restoration of passenger rail to Quakertown and the Lehigh Valley, and the Cross County Metro. The RCC also noted that their comments with reference to the TIP project, North Delaware Avenue, are pertinent to this amendment.

Mr. Coscia assured the RCC chair that their comments would be forwarded to the Pennsylvania Turnpike Commission for their consideration.

The Board unanimously adopted the following **motion**:

MOTION by Mr. Loeben, seconded by Ms. Goren; that the Board amend the *Year 2020 Land Use and Transportation Plan for the Delaware Valley Region* to include five projects and two corridor studies in Pennsylvania and to endorse the Determination of conformity between the amended Plan and the State Air Quality Implementation Plan by passing Resolution No. B-FY99-01 0 (copy attached).

6. New Jersey Study and Development

Mark Stout, Manager of the Bureau of Capital Development, NJDOT, briefed the Board on NJDOT's highway project development process referred to as the Study & Development (S&D) Program (distributed to the Board). This phase takes a selected highway deficiency through the steps of problem documentation, conceptual design, feasibility analysis of alternative solutions, and environmental review to determine necessary permits, and initial public outreach. The objective of the S&D Program is to make candidate projects ready for consideration in the next TIP update cycle for final design, right-of-way acquisition and construction.

NJDOT has been working with DVRPC staff to revise the S&D process over the past three years. DVRPC believes a process similar to the DVRPC work program development and monitoring process, with joint MPO/NJDOT quarterly reviews and new project intake, would be beneficial to both the department and our member governments. In effect, the S&D review process generates the Planning and the Scope Development Work Programs of NJDOT.

In addition to working on the process, NJDOT and DVRPC have worked with the counties and cities to review the projects in the S&D pipeline. The projects listed in

the document are either now in some phase of the S&D process or will be within the three year period.

Favorable recommendation was received from the PCC/RTC.

The RCC reaffirmed its opposition to certain projects on the NJDOT S&D Program that it has opposed in the past. These include the 1-295/NJ 42 Interchange; NJ Route 29; Improvements to US 1 and CR 571; and the 1-95 Scotch Road CMS and 1-95/NJ31 Interchange. In addition to this list of projects, the RCC believes there needs to be comprehensive regional planning for transportation improvements. By listing projects in small units, some larger projects are segmented, preventing good regional planning and creating potential flaws in the NEPA process (i.e., induced demand counts.)

The Board unanimously adopted the following **motion**:

MOTION by Mr. Griffith, seconded by Ms. Thomas; that the Board endorse the revised Study and Development Program process in New Jersey and support the list of projects included, subject to necessary revisions by the Counties and Cities, and the inclusion of all remaining phases through and including final design.

7. Job Access and Reverse Commute Competitive Grant Program Affirming Support for the Recommended High Priority Pro-jects and Supporting the Addition of a Camden County Project

Richard Bickel, DVRPC staff, explained that at the December 4, 1998 Board meeting, a resolution was adopted to accept the initial Regional Job Access and Reverse Commute Transportation Plan. Since the list of projects and proposed federal grant funding exceeded reasonably expected funding levels likely to be awarded to the region for this program in Fiscal Year 1999, the Board also directed their Policy Analysis Committee to rank the projects to determine the highest priorities.

The list of recommended High Priority projects (distributed to the Board) was developed at the Policy Analysis Committee's December 22, 1998 meeting. A project from the Camden County Improvement Authority had been included in the list, but was removed as a result of concerns raised by NJDOT at the meeting.

As a result of subsequent coordination between Camden County and NJDOT, the details of the County's application have been clarified, and the Department's previous concerns have been addressed. NJDOT is now requesting DVRPC Board support for the Camden County project as a high priority for the region. In order to meet the FTA's December 31 application deadline, NJDOT has already included the Camden County project in the statewide New Jersey application submitted to the FTA.

In addition, recommended High Priority projects in Pennsylvania and a High Priority Regional project have already been submitted to the FTA by the Southeastern Pennsylvania Transportation Authority.

Favorable recommendation was received from the PCC/RTC and the RCC.

After discussion, the Board unanimously adopted the following **motion**:

MOTION by Ms. Goren, seconded by Mr. Moore that the Board affirm support for the list of High Priority projects recommended for Fiscal Year 1999 Job Access and Reverse Commute Competitive Grant Program funding and approve the restoration of the Camden County Improvement Authority's proposed project to the list as the first priority in New Jersey; and authorize the Executive Director to send a letter to the Federal Transit Administration and the NJDOT to express the Board's positive position on the overall list, including the Camden County project.

8. Proposed Amendment to the Tri-County Water Quality Management Plan

Michael Ontko explained that the Alaimo Group, representing Evesham Municipal Utilities Authority, Evesham Township, Burlington County, has requested an amendment to the Tri-County Water Quality Management Plan. The amendment would identify approximately 53 acres of the Township-owned Indian Springs Golf Course as a land application site of effluent from the Elmwood Sewage Treatment Plant. The proposed change of discharge location is to reduce the need to pump water from the PRM Aquifer by providing an alternate source of irrigation to the golf course.

After favorable recommendation was received by the Tri-County Water Quality Management Board, the Board unanimously adopted the following **motion**:

MOTION by Ms. Thomas, seconded by Mr. Griffith; that the Board adopt the proposed Water Quality Management Plan amendment entitled: Evesham Municipal Utilities Authority, Burlington County, by passing Resolution No. B-FY99-009 (copy attached).

9. Regional Citizens Committee (RCC) Report

Dennis Winters, RCC Chairman, reported on the additional items from the RCC Meeting of January 12, 1999 which were not reported under the appropriate agenda items as follows:

- a. the Pennsylvania Subcommittee requests that DVRPC staff work with member

governments and SEPTA to identify an appropriate amount and a funding source to reimburse SEPTA for administrative expenses which

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they will incur as a result of implementing the Access-to-Jobs Commute Program,

- b. the RCC recommends to the Board that the DVRPC Executive Director and Chairman meet with PennDOT Secretary Mallory to express concern for the ability of the existing District 6-0 staff to advance engineering and design for the large number of new projects in the FY 1999-2002 TIP.

Mr. Coscia added that the RTC agrees with the RCC recommendations stated above and recommends same. Mr. Coscia assured the RCC and RTC that the DVRPC staff would work with SEPTA and member governments on implementing the Access-to-Jobs Commute Program and that he and the Board Chairman would schedule a meeting with Secretary Mallory to discuss PennDOT, District 6-0 staffing.

10. Executive Director's Report

- a. Regional Job Access and Reverse Commute Transportation Plan

Mr. Coscia pointed out DVRPC's report entitled *Regional Job Access and Reverse Commute Transportation Plan* which has been distributed to the federal agencies and the state DOT's for their review. It will also be reviewed by the DVRPC committees.

- b. Status of the Region-Wide Unified GIS Program

Michael Ontko reported that over the past few months staff has been meeting with member governments to discuss the Region-Wide Unified GIS Project proposed for the FY 1999 TIP. It has been the consensus of those participating thus far that this is an important opportunity to improve transportation planning and system management through improved system information and analytical capability.

If the project is approved with the placeholder cost (\$650,000), the next step will focus on the development of a study design. The design will be developed through the participation of member governments and operating agencies to insure that the content will be useful to the participants.

- c. DVRPC Awarded USDOT Grant

Mr. Coscia reported that DVRPC has been selected for funding under *USDOT's Transportation and Community and System Preservation Pilot Program (TCSP)*.

d. Chester County's *Landscapes Plan*

Mr. Coscia announced that Chester County has been awarded the American Planning Association's 1998 National Outstanding Planning Award for their *Landscapes Plan*.

11. **Committee Reports**

PCC/RTC CMAQ Review Subcommittee

In response to the Board Policy Committee's request concerning the CMAQ Review Subcommittee, Mr. Claffey reported that the RTC agrees to include four seats in addition to the Pennsylvania Member Agencies. The RTC requests that the Regional Citizens Committee nominate three of the individuals, one representing users of transit and other alternative modes, one representing the environmental community, and one representing the general public. Also, the Goods Movement Task Force will be asked to nominate one individual to represent the business community.

Mr. Winters reported that the RCC selected representatives based upon the categories suggested by the DVRPC Board: i.e. transit users, environmental advocate, and general public. In addition, the RCC asks the Board to allow one additional seat for a bicycle advocate.

The Board unanimously adopted the following **motion**:

MOTION by Mr. Loeben, seconded by Ms. Goren that the Board approve an addition four seats on the CMAQ Review Subcommittee as follows: (1) a representative for transit users and other alternative modes, (2) a representative for the environmental community, (3) a representative from the general public and (4) a representative from the business community to be selected by the Goods Movement Task Force.

Discussion ensued and Mr. Winters reiterated the RCC recommendation for an additional seat for a bicycle advocate. He requested an amendment to the **motion** to include a bicycle advocate. The amended **motion** was not moved or seconded. As a result, the amended **motion** failed.

Additional reports from the following committees were distributed to the Board-

- (1) Board Policy Analysis Committee, (2) Information Resources Exchange Group
- (3) Regional Aviation Committee, Goods Movement Task Force, (4) Regional Air

Quality, and (5) Tri-County Water Quality Management Board.

There being no further business, the meeting was adjourned at 1:00 p.m.

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Attachments:

- (1) PCC/RTC Recommendations to the Board for January 21, 1998
- (2) RTC Recommendations to the Board for January 21, 1998
- (3) Resolution Numbers: B-FY99-007, B-FY99-008, B-FY99-009, and B-FY99-010

Additional Documents Distributed to the Board:

- (1) Letter to DVRPC (Richard Bickel), dated January 13, 1999 from FHA (Kenneth R. Wykie, subject: FHA TCSP grant.
- (2) Alert, January 1999
- (3) *Freight Lines*, January 1999
- (4) *TravelSmart*, January 6, 1999
- (5) Environmental Protection Update, dated January 8, 1999
- (6) *AMPO, Transportation FAX*, dated January 11, 1999

**PLANNING COORDINATING COMMITTEE/
REGIONAL TRANSPORTATION COMMITTEE**

**RECOMMENDATIONS TO THE BOARD FOR
January 21, 1999**

**BOARD
AGENDA ITEM**

2. DVRPC FY 2000 Planning Work Program

The PCC/RTC recommend:

That the Board approve the FY 2000 Planning Work Program, subject to necessary changes to the Transit Support Program and Supportive Highway Program based on funding constraints.

3. Draft FY 1999-2002 Regional Transportation Improvement Program (TIP) for Pennsylvania

The RTC/PCC recommend:

That the Board adopt the FY 1999-2002 TIP for the Pennsylvania portion of the region, as the region's official selection of transportation projects for federal funding in Pennsylvania.

4. FY 1999 Planning Work Program Amendments.

a. Regional CMAQ Program Management

The RTC/PCC recommend:

That the Board approve the modification of the FY 1999 Planning Work Program to include the Regional Competitive CMAQ Program Management project for \$40,000 in FY 1999, and also the addition of this project to the FY 2000 PWP for \$30,000. Funds for this effort will come from the CMAQ line item in the FY 1999 TIP.

b. Phase 11 of the Clean Air Council's Telecommuting - The Green Commute Program

Amend the FY 1999 Planning Work Program to include Phase II of the *Telecommuting - the Green Commute* project of the Clean Air Council for \$150,000 in each year for FY1999, FY 2000, and FY 2001. Funds for the effort will come from the CMAQ line item in the FT 1999.

5. **Year 2020 Transportation Plan Amendments**

The RTC/PCC recommend:

That the Board amend the *Year 2020 Land Use and Transportation Plan for the Delaware Valley Region* to include five projects and two corridor studies in Pennsylvania and to endorse the Determination of Conformity between the amended Plan and the State Air Quality Implementation Plan.

6. **New Jersey Study and Development**

The RTC/PCC recommend:

That the Board endorse the revised Study and Development process in New Jersey and support the list of projects included, subject to necessary revisions by the Counties and Cities, and the inclusion of all remaining phases through and including final design.

7. **FY 1999 Job Access and Reverse Commute Competitive Grant Program**

The RTC/PCC recommend:

That the Board support the restoration of the Camden County Improvement Authority's proposed project to the list of High Priority projects recommended for FY 1999 Job Access and Reverse Commute Competitive Grant Program funding.

In Other Business

- A. The Committee responded to the Board Policy Committee's request concerning the CMAQ Review Subcommittee by agreeing to include four seats in addition to the Pennsylvania Member Agencies. The RTC requests that the Regional Citizens Committee nominate three of the individuals, one representing users of transit and other alternative modes, one the environmental community, and one the general public, and the Goods Movement Task Force will be asked to nominate one individual to represent the business community.
- B. The Pennsylvania Subcommittee requested that DVRPC staff work with member and governments and SEPTA to identify an appropriate amount and a funding source to reimburse SEPTA for administrative expenses which they will incur as a result of implementing the Access to Jobs Reverse Commute program.

- C. The RTC recommends to the Board that the DVRPC Executive Director and Chairman meet with PennDOT Secretary Mallory to express an urgent concern for the ability of the existing District 6-0 staff to advance engineering and design for the large number of new projects in the FY 1999-2002 Transportation Improvement Program. As the Federal legislation has increased funding to PennDOT by over 40%, the committee questions the ability of the existing staff to deliver significantly more projects and is concerned that the region will not be able to meet the funding target (\$1.7 billion) as identified in the TIP.

DVRPC REGIONAL CITIZENS COMMITTEE

RECOMMENDATIONS TO THE BOARD FOR JANUARY 21,1999

BOARD

AGENDA ITEM

2. **DVRPC FY 2000 PLANNING WORK PROGRAM**

The RCC recommends:

That the Board approve the FY 2000 Planning Work Program, subject to necessary changes to the Transit Support Program and Supportive Highway Program based on funding constraints.

3. **ADOPTION OF THE DVRPC FY 1999 - 2002 REGIONAL TRANSPORTATION IMPROVEMENT PROGRAM (TIP) FOR PENNSYLVANIA**

That the DVRPC Board adopt the DVRPC FY 1999 - 2002 TIP for Pennsylvania with acknowledgment of the RCC comments listed below:

The RCC opposes TIP #9555 (School House Lane) unless the width of the street is restricted to 24 feet including shoulders and cartways between Henry Avenue and Gypsy Lane;

The RCC opposes TIP #9345 (Krewstown Road Bridge) because the Philadelphia City Streets Department has not documented the need;

The RCC urges that TIP #5678 (Newtown Trails 1) comply with the ASHTO standard of eight (8) feet in width;

The RCC urges the restoration of TIP #8703 (Schuylkill Trail right-of-way and construction) as a priority on the TIP;

The RCC opposes TIP #PO' (the Chestnut Street Transitway - Phase 2) as presently conceived;

The RCC encourages officials not to accept a replacement in kind, in terms of top speed, for TIP 4SO06 (Wayne Junction to Glenside - Philadelphia) as was@ the case with the Railworks project;

The RCC urges removal of the following sentence in the description of TIP 4SO53 (Light Rail Rolling Stock Acquisition): "The Rail Rolling Stock Acquisition project will also provide for the purchase of vehicles required to support the Schuylkill Valley Metro Line";

The RCC encourages SEPTA to quantify the benefits for additional riders and miles per day on TIP #SO71 (Eastwick Train Station);

The RCC urges PennDOT to hold a meeting with the local community before proceeding with the study and design phase of TIP #PI I (North Delaware Ave. Lewis Street to Bridge Street);

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The RCC encourages all sponsoring agencies to involve local communities early in all projects;

The RCC requests more information regarding TIP #0537 (Alternative Fuel Project), specifically about the type of vehicles to be used, the history of these vehicles, their availability, etc.;

The RCC urges that sidewalks be installed as part of TIP #8624 (Ridge Pike Reconstruction and Turn Lanes) to resolve safety issues; and

The RCC urges PennDOT to move TIP #6813 (Avondale and Baltimore Pike Intersection) expeditiously.

4. FY 1999 PLANNING WORK PROGRAM -AMENDMENTS

b. Phase 11 of the Clean Air Council's Telecommuting - The Green Commute Program

The RCC recommends:

That the Board amend the FY 1999 Planning Work Program to include Phase 11 of the Telecommuting - The Green Commute project of the Clean Air Council for \$150,000 in each year for FY 1999, FY 2000 and FY 2001. Funds for the effort will come from the CMAQ line item in the FY 1999 TIP.

YEAR 2020 TRANSPORTATION PLAN AMENDMENTS

The RCC recommends:

That the DVRPC Board amend the *Year 2020 Land Use and Transportation Plan for the Delaware Valley Region* to include the following five projects in PA: Highland Avenue Extension; PA 23 Relocation-, PA '09 to Sumnevtowil Connector; PA 63 Widening, Turnpike to Detweiler; and North Delaware **Avenue** Extension. The RCC also recommends that the Board endorse the Determination of Conformity between the amended Plan and the State Air Quality Implementation Plan.

In addition the RCC recommends that a complete alternatives analysis be part of the Pennsylvania Turnpike, Valley Forge to Norristown, and Norristown to Lansdale, Widening Studies; alternatives to be studied should include the restoration of passenger rail to Quakertown and the Lehigh Valley, and the Cross County Metro. The RCC also noted that their comments re: TIP #PI I (North Delaware Ave.) are pertinent to this amendment.

6. NJDOT STUDY AND DEVELOPMENT PROGRAM

The RCC praises NJDOT for engaging in early planning and development, but the committee reaffirms its opposition to certain projects on the NJDOT Study and Development Program that it has opposed in the past. These include the I295/NJ 42 Interchange; NJ Route 29; Improvements to US I and CR 571 -, and tl-ie 1-95 Scotch Road CMS and 1-95/NJ 31 Interchange. In addition to this list of projects, the RCC believes there needs to be comprehensive regional planning for transportation improvements. By listing projects in small units, some larger projects are segmented, preventing good regional planning and creating potential flaws in the NEPA process (i.e., induced demand counts.)

7. FY 1999 JOB ACCESS AND REVERSE COMMUTE COMPETITIVE GRANTPROGRAM

The RCC recommends:

That the Board endorse the list of high priority projects recommended for FY 1999 Job Access and

Reverse Commute Competitive Grant Program funding with the restoration of the Camden County Improvement Authority's proposed project.

IN OTHER BUSINESS:

- A. The RCC selected representatives based upon the categories suggested by the DVRPC Board: i.e., general public, transit user and environmental advocate. In addition, the RCC asks the Board to allow one additional seat for a bicycle advocate.
- B. The RCC recommends that the Board urge DVRPC staff to work with member governments and SEPTA to identify an appropriate amount and funding source to reimburse SEPTA for administrative expenses which will be incurred as a result of implementing the Access to Jobs Reverse Commute Program.
- C. The RCC recommends that the Board ask the DVRPC Chairman and Executive Director to meet with PennDOT Secretary Brad Mallory to express concern for the ability of the existing District 6-0 staff to advance engineering and design for the large number of projects in the FY 1999 - 2002 TIP, thus not meeting the funding target identified in the TIP.

No. B-FY99-007

RESOLUTION

by the Board of the Delaware Valley Region Valley Planning Commission

ADOPTION OF THE DELAWARE VALLEY REGIONAL PLANNING COMMISSION'S FY 1999-2002 REGIONAL TRANSPORTATION IMPROVEMENT PROGRAM (TIP) FOR PENNSYLVANIA

WHEREAS, the Delaware Valley Regional Planning Commission (DVRPC) is the Metropolitan Planning Organization (MPO) responsible for developing and updating the Transportation Improvement Program (TIP) for the nine county Delaware Valley Region as required by Section 134 of U.S.C. Title 23 and Section 5303 of U.S.C. Title 49; and,

WHEREAS, the Statewide and Metropolitan Planning Regulations (23 CFR Part 450 and 49 CFR Part 613) require that regional transportation plans and programs be developed by MPO'S, approved by the Governor, reviewed by the Federal Transit Administration (FTA), and reviewed by the Federal Highway Administration (FHWA); and,

WHEREAS, DVRPC has certified that the transportation planning process has been

conducted in a manner meeting the requirements of all appropriate federal regulations; and,

WHEREAS, DVRPC has certified that the air quality planning process has been conducted in a manner meeting the requirements of all appropriate federal and state regulations; and,

WHEREAS, the projects included in this TIP have been drawn from a long range plan developed in accordance with this certified planning process and which has been found to conform to all applicable state and federal laws and rules pertaining to air quality, and,

WHEREAS, the DVRPC has provided a reasonable opportunity for citizens, transit users, private transportation providers and all interested parties to participate and have their views considered in the development and adoption of this TIP; and,

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WHEREAS, the projects included in this TIP were selected using a cooperative approach based on reaching consensus of the regional priority for all transportation improvements;

NOW, THEREFORE, BE IT RESOLVED, that the Delaware Valley Regional Planning Commission adopts the FY 1999-2002 Transportation Improvement Program (TIP) for the Pennsylvania portion of the region, as the region's official selection of transportation projects for federal funding.

Adopted this 21th day of January 1999 by the Board of the Delaware Valley Regional Planning Commission.

I do hereby certify that the foregoing is a true copy of a Resolution No. B-FY99-007.

Jean Mckinney, Recording Secretary

No. B-FY99-008

RESOLUTION

by the Board of the Delaware Valley Regional Planning Commission

**ADOPTION OF THE
DELAWARE VALLEY REGIONAL PLANNING COMMISSION
FISCAL YEAR 2000 PLANNING WORK PROGRAM**

BE IT RESOLVED, that the Board of the Delaware Valley Regional Planning Commission (DVRPC):

1. Approves and adopts the Fiscal Year 2000 Planning Work Program (PWP), consisting of the Regular DVRPC Planning Work Program, the Supportive Regional Highway Planning Program and the Transit Support Program, as recommended by the Board Work Program Committee; and
2. Authorizes and directs John J. Coscia, Executive Director, to negotiate the final details of the Board approved and adopted Fiscal Year 2000 Planning Work Program with appropriate funding agencies and to prepare, execute and file the required applications and negotiate and execute the necessary contracts and grant agreements, and modifications thereto, on behalf of the DVRPC with and in the form required by a local government, operating agency, state agency, or

Federal agency to aid in financing the work described in the approved and adopted Fiscal Year 2000 Planning Work Program; and

3. Authorizes and directs John J. Coscia, Executive Director, to execute and file with such applications, contracts and agreements, such assurances as may be required or any other document concerning compliance with Title VI of the Civil Rights Act of 1964 and all other pertinent directives and requirements thereunder; and
4. Authorizes and directs John J. Coscia, Executive Director, to set forth and execute Disadvantaged Business Enterprise policies and establish and administer procedures as may be required to ensure utilization of disadvantaged businesses to the maximum extent feasible in connection with the procurement needs of the projects described in the adopted Fiscal Year 2000 Planning Work Program,, and
5. Designates John J. Coscia, Executive Director, as the authorized representative of the Commission, to provide such additional information, documents and certifications as may be required in connection with all matters pertaining to any application, grant agreement or project contained in the Fiscal Year 2000 Planning Work Program, and

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6. Authorizes and directs Jean L. McKinney, Recording Secretary, to impress the official seal of the Commission and attest same on all documents as may be required.

Adopted this 21 st day of January, 1999 by the
Board of the Delaware Valley Regional Planning
Commission.

I do hereby certify that the foregoing is a true copy of a Resolution No. B-FY99-008.

Jean L. McKinney, Recording Secretary

Resolution No. B-FY99-009

STATEMENT OF CONSENT

**A RESOLUTION CONSENTING TO THE PROPOSED WATER QUALITY
MANAGEMENT (WQM) PLAN AMENDMENT ENTITLED:**

**TRI-COUNTY WATER QUALITY MANAGEMENT PLAN
EVESHAM MUNICIPAL UTILITIES AUTHORITY
BURLINGTON COUNTY**

WHEREAS, the Evesham Township Municipal Utilities Authority desires to provide for the orderly development of wastewater facilities within the Evesham Township, and Springfield Township, Burlington County; and

WHEREAS, the New Jersey Department of Environmental Protection (NJDEP) requires that proposed wastewater treatment and conveyance facilities and wastewater treatment service areas, as well as related subjects, be in conformance with an approved WQM plan; and

WHEREAS, The NJDEP has established the WQM plan amendment procedure as the method of incorporating unplanned facilities into a WQM plan; and

WHEREAS, a proposed WQM plan amendment noticed in the New Jersey Register on December 7, 1998 for the Evesham Municipal Utilities Authority Amendment has been prepared by The Alaimo Group for the Evesham Municipal Utilities Authority.

NOW, THEREFORE, BE IT RESOLVED on this 21st day of January 1999, by the governing body of the Delaware Valley Regional Planning Commission that:

1. The Delaware Valley Regional Planning Commission hereby consents to the amendment entitled Tri-County Water Quality Management Plan Amendment, Evesham Municipal Utilities Authority, Evesham Township, Burlington County Publicly noticed on December 7, 1998, prepared by The Alaimo Group Consultants for the Evesham Municipal Utilities Authority, for the purpose of its incorporation into the applicable WQM plan(s).
2. This consent shall be submitted to the NJDEP in accordance with N.J.Q.C. 7:15-3.4.

Adopted this 21 st day of January, 1999 by the Board of the Delaware Valley Regional Planning Commission.

I do hereby certify that the foregoing is a true copy of a Resolution No. B-FY99-009.

Jean L. McKinney, Recording Secretary

Resolution No. B-FY99-010

RESOLUTION

by the Board of the Delaware Valley Regional Planning Commission

AMENDMENT OF THE YEAR 2020 LAND USE AND TRANSPORTATION PLAN FOR THE DELAWARE VALLEY REGION

WHEREAS, the Governors and Legislatures of the Commonwealth of Pennsylvania and the State of New Jersey developed an interstate compact in 1965 establishing the Delaware Valley Regional Planning Commission (DVRPC) and charged it with the responsibility of preparing comprehensive plans for the physical development of the region, and

WHEREAS, the DVRPC acts as the duly designated Metropolitan Planning Organization (MPO) for the nine-county Philadelphia, Camden and Trenton metropolitan area as required by Title 23 Section 134 and Title 49 Section 1607 of the U.S. Code, and

WHEREAS, the Board of the Delaware Valley Regional Planning Commission adopted the *Year 2020 Land Use and Transportation Plan for the Delaware Valley Region* (herein referred to as the Year 2020 Plan) on November 20, 1995, and

WHEREAS, proposed amendments to the *Year 2020 Plan* were released for public comment for a 30-day public review and comment period, and

WHEREAS, DVRPC has certified that the transportation planning process has been conducted in a manner meeting the requirements of all appropriate federal regulations;

WHEREAS, the financial requirements of the transportation recommendations of the *Year 2020 Plan* continue to be constrained to a funding level which the Delaware Valley can reasonably anticipate, and

WHEREAS, a regional emissions analysis has been performed on the amended plan which demonstrates that the Plan continues to conform to the Pennsylvania State Implementation Plan for air quality;

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NOW, THEREFORE, BE IT RESOLVED, that the *Year 2020 Land Use and Transportation Plan for the Delaware Valley Region* is amended to include five new projects as follows: (1) Highland Avenue Extension in Delaware County, (2) PA 23 Relocation in Montgomery County, (3) PA 309 to Sumneytown Pike Connector in Montgomery County, (4) North Delaware Avenue Extension in Philadelphia County, and (5) PA 63 widening from PA Turnpike to Detweiler Road in Montgomery County,

BE IT FURTHER RESOLVED, that the Plan is further amended to included two new studies as follows: (1) PA Turnpike from Valley Forge to Norristown, and (2) Northeast Extension of the PA Turnpike from Norristown to Lansdale, both in Montgomery County,

BE IT FURTHER RESOLVED, that the Determination of Conformity relating to these amendments is hereby endorsed as meeting all applicable requirements for air quality.

Adopted this 21 st day of January, 1999 by the
Board of the Delaware Valley Regional Planning

Commission

I do hereby certify that the foregoing is a true copy of a Resolution No. B-FY99-01 0

Jean L. Mckinney, Recording Secretary

DELAWARE VALLEY REGIONAL PLANNING COMMISSION

EXECUTIVE COMMITTEE

Minutes of Meeting of January 27, 1999

Location: Commission Offices
The Bourse Building, 8th Floor
111 South Independence Mall East
Philadelphia, PA 19106-2515

Membership Present

Representative

New Jersey Department of Community Affairs	Joyce Paul
New Jersey Department of Transportation	William S. Beetle
Governor of New Jersey's Appointee	Jerrold D. Colton
Governor of Pennsylvania's Appointee	Timothy Carson
Pennsylvania Governor's Policy Office	Charles Bohnenberger
Pennsylvania Department of Transportation	Dennis Lebo
Pennsylvania Counties	Lynn Bush
New Jersey Counties	Charles Romick
City of Philadelphia	Larry Wilson
City of Camden	(not represented)

DVRPC Counsel

Pennsylvania Co-Counsel	Kenneth Zielonis
New Jersey Co-Counsel	Thomas Coleman

DVRPC Staff: John J. Coscia, John B. Claffey, Barry Seymour, William Greene, Donald Shanis, Thabet Zakaria, Charles Dougherty, Richard Bickel, Roger Moog, Candace Snyder, and Jean McKinney.

Guests

Chester County	Colin A. Hanna
Delaware County	Thomas Shaffer
Montgomery County	Kenneth Hughes
Burlington County	Carol Ann Thomas
Camden County	J. Douglas Griffith
Mercer County	Donna Lewis
Pennsylvania Department of Transportation	Robert Hannigan Greg Brown (Dist. 6-0)
New Jersey Department of Transportation	John Moore Jerry Mooney Al Prant
Chester County Planning Commission	Colin Hanna William Fulton
Federal Highway Administration New Jersey Division Pennsylvania Division	Lawrence Cullari Spencer Stevens
U.S. Environmental Protection Agency, Region III	Daniel Ryan
New Jersey Office of State Planning	Charles Newcomb
Southeastern Pennsylvania Transportation Authority	Christopher Patton
New Jersey Transit Corporation	Brent Barnes
Port Authority Transit Corporation	Robert G. Schwab
Delaware River Port Authority	Anisah Abiola

Regional Citizens Committee Chairman	Sue McNamara
Philadelphia International Airport	Alfred Testa
Clean Air Council	Dennis Winters
Eddie Battle Associates	Eddie Battle
Philadelphia Inquirer	Jere Downs

Call to Order

Chairman Jerrold D. Colton called the meeting to order at 12:13 p.m.

1. Minutes of Meeting of December 3, 1999

On a **Motion** by Mr. Beetle seconded by Ms. Paul; the minutes of December 3, 1999 were approved as distributed.

2. Contract Authorization: Downingtown KOZ/Rail Station Economic Development

DVRPC on behalf of the Borough of Downingtown has solicited proposals to obtain a technical analysis which will determine a method and plan to increase transit ridership and enhance local business opportunities in the station area through joint development and expansion of the multi-modal potential of this station. This goal is consistent with The Chester County Comprehensive Plan Policy Element, *Landscapes*.

A total of \$76,235 is allocated for the above project with \$35,392 in FY 2000 Transit Support Program funding and \$40,843 is being supplied by the Borough of Downingtown and Chester County.

The Consultant Selection Committee recommends Torti Gallas & Partners.

The Executive Committee unanimously adopted the following **motion**:

MOTION by Ms. Thomas, seconded by Mr. Beetle; that the Executive Committee authorize the Executive Director to enter into, negotiate and execute a contract with Torti Gallas & Partners the selected firm for the *Downingtown KOZ/Rail Station Economic Development*.

3. Draft DVRPC Fiscal Year 2001 Budget

Mr. Coscia briefed the Board on the draft proposed DVRPC Fiscal Year 2001 Budget (distributed to the Board) and stated that a more detailed presentation will be presented to the Board for adoption at the February meeting. Highlights of the proposed budget include:

- a Transportation Program of \$7,180,617 including \$2,151,308 or 30% in subcontracts for member governments,
- a personnel complement of 85 employees, the same as FY 2000,
- a 3.75% meritorious annual salary increase for FY 2001,
- continued suspension of three paid holidays, Election Day, Lincoln's Birthday, and Good Friday.

A meeting or telephone conference will take place before the February meeting for the Nonparticipating Fund Committee to review the nonparticipating Fund Budget and make recommendations to the Executive Committee. The Nonparticipating Fund Committee will also make recommendations to the Executive Committee for the Pennsylvania and New Jersey DVRPC Co-Counsel services.

4. FY 2000 Planning Work Program Second Quarter Report

Mr. Coscia reported that the FY 2000 Planning Work Program Second Quarter Report (distributed to the Board) is within budget and on schedule.

Mr. Coscia pointed out the brochure for the conference *Livable Communities Through Safe Transportation* (distributed to the Board) being held at the Wyndham Franklin Plaza Hotel, Philadelphia on February 17, 2000.

OLD BUSINESS

No old business was stated.

NEW BUSINESS

No new business was stated.

There being no further business, the meeting was adjourned at 12:24 p.m.

