

DELAWARE VALLEY REGIONAL PLANNING COMMISSION

BOARD COMMITTEE

Minutes of Meeting of June 25, 1998

Location: Montgomery, McCracken, Walker & Rhoads
The Fidelity Building, 28th Floor
123 S. Broad Street
Philadelphia, PA 19109

Membership Present

Representative

New Jersey Department of Community Affairs

Joyce Paul

New Jersey Department of Transportation

John H. Moore

Governor of New Jersey's Appointee

Jerrold D. Colton

Governor of Pennsylvania's Appointee

Timothy J. Carson

Pennsylvania Governor's Policy Office

Ronald K. Bednar

Pennsylvania Department of Transportation

Larry M. King

Bucks County

Robert Moore

Chester County

Colin A. Hanna
Charles Coyne

Delaware County

John E. Pickett

Montgomery County

Arthur F. Loeben

Burlington County

Ridgeley P. Ware
Carol Ann Thomas

Camden County

J. Douglas Griffith

Gloucester County

John R. Maier
Charles Romick

Mercer County

Donna Lewis

City of Chester	William Payne
City of Philadelphia	Denise L. Goren
City of Camden	Edward Williams
City of Trenton	(not represented)

Non-Voting Members

Federal Highway Administration New Jersey Division Pennsylvania Division	Lloyd Jacobs Robert Hall
U.S. Department of Housing and Urban Development, Region III	(not represented)
U.S. Environmental Protection Agency, Region III	(not represented)
U.S. Environmental Protection Agency, Region II	(not represented)
New Jersey Office of State Planning	(not represented)
Federal Transit Administration, Region III	John Garrity
Southeastern Pennsylvania Transportation Authority	(not represented)
New Jersey Transit Corporation	(not represented)
Port Authority Transit Corporation	(not represented)
Delaware River Port Authority	Neil Weissman
New Jersey Department of Environmental Protection	(not represented)
Pennsylvania Department of Environmental Protection	(not represented)
Pennsylvania Department of Community and Economic Development	Ronald K. Bednar
Regional Citizens Committee Chairman	Dennis Winters

DVRPC Counsel

Pennsylvania Co-Counsel
New Jersey Co-Counsel

David Garrison
Thomas J. Coleman, III

DVRPC Staff: John J. Coscia, John B. Claffey, William Greene, Barry Seymour, Donald Shanis, Charles Dougherty, Thabet Zakaria, Michael Ontko, Roger Moog, Candace Snyder, and Jean McKinney.

Guests

Pennsylvania Department of Transportation

Robert Hannigan
Greg Brown (Dist. 6-0)
Tim Stevenson (Dist. 6-0)

New Jersey Department of Transportation

Jerry Mooney
Al Prant

New Jersey Governor's Authorities Unit

Christine Leone-Zwillinger

Camden County

Gail P. Elbert

Chester County Planning Commission

William H. Fulton

Montgomery County Planning Commission

Kenneth Hughes

Federal Transit Administration, Region III

Janet Kampf

Pennsylvania Department of Environmental Protection

Cindy Robinson

Regional Citizens Committee Member

Pete Javscas

Philadelphia Inquirer

Jere Downs

Call to Order

Chairman Ridgeley P. Ware called the meeting to order at 10:45 a.m.

Public Comments

Comments from the public were invited to be heard on non-agenda items. No comments were stated.

1. **Minutes of Meeting of May 28, 1998**

On a **Motion** by Mr. Carson, seconded by Ms. Goren; the minutes of May 28, 1998 were approved as distributed.

2. **Extension of the DVRPC FY 1997-2000 Transportation Improvement Program (TIP) for Pennsylvania**

John B. Claffey, DVRPC staff, explained to the Board that the current TIP for the Pennsylvania portion of the DVRPC region will expire on September 30, 1998. However, the regulations also permit limited time extensions, during which the program can be amended or modified according to established procedures.

The Pennsylvania Department of Transportation (PennDOT), the MPOs, the State Transportation Commission, the Federal Highway Administration, and the Federal Transit Administration have been "reengineering" the planning and programming process across the Commonwealth. This effort is closely tied to the new federal transportation legislation entitled, Transportation Equity Act for the 21st Century (TEA-21), the successor to ISTEA.

PennDOT and the MPOs have determined that additional time beyond October 1, 1998 will be needed to fully comply with all federal and state requirements and to meet the spirit and intent of the "reengineering" process. Therefore, a formal request by the MPOs and the Governor to the US DOT for a limited time extension is needed.

Favorable recommendation was received by the DVRPC staff.

The Board unanimously adopted the following **motion**:

MOTION by Mr. Hanna, seconded by Mr. Carson; that the Board adopt Resolution No. B-FY98-017 supporting the extension of the FY 1997-2000 Transportation Improvement Program (TIP) for the Pennsylvania Portion of the Region until March 31, 1999.

3. **Pennsylvania Route 463 (Horsham Road) Congestion Management System (CMS) Report**

Donald Shanis, DVRPC, staff briefed the Board on the PA Route 463 CMS. PennDOT plans to widen PA Route 463 (Horsham Road) from two lanes to five lanes between PA 611 and Babylon Road. PennDOT has requested that DVRPC make a determination as to whether this widening project (*TIP Project 8730*) is part of a fully operational CMS and whether any additional CMS commitments are required.

Dr. Shanis noted that the CMS report also examines alternate strategies which can be used to alleviate congestion. He noted the eight recommended strategies which need to be implemented in addition to widening of the corridor as follows: (1) pedestrian improvements, (2) bicycle improvements, (3) Transportation Management Associations, (4) ridematching, (5) promotion of TransitChek, (6) channelization, (7) coordinate and upgrade traffic signals, and (8) computerized signal systems.

After favorable recommendation was received by the Planning Coordinating Committee/Regional Transportation Committee (PCC/RTC) the Board unanimously adopted the following **motion**:

MOTION by Mr. Loeben, seconded by Mr. Pickett; that the Board adopt Resolution B-FY98-017 certifying that PA 463 widening project results from a fully operational CMS and that DVRPC supports the recommended congestion mitigation strategies.

4. **1997 DVRPC County and Municipal Population, Household, and Employment Estimates**

Mr. Claffey explained that currently, DVRPC uses 1990 Census data as a base for all transportation and regional planning activities. These data are already eight years old and do not reflect changes which have occurred in the Delaware Valley since 1990. Population, household (occupied housing units) and employment data are basic inputs to DVRPC's travel simulation models and land use planning projects. Such data must be up-to-date for each of the 1395 Traffic Analysis Zones in the region used for travel modeling and planning.

Dr. Thabet Zakaria, DVRPC staff, stated that as part of the work program, the staff has developed 1997 population, household, and employment estimates at the county and municipal levels (County Planning Areas within the City of Philadelphia). These estimates were based on Census population estimates, as well as information from the US Bureau of Economic Analysis and the US Bureau of Labor Statistics. Existing data from Pennsylvania and New Jersey state agencies, as well as local municipalities, were also considered in the preparation of these estimates.

The counties reviewed the DVRPC preliminary estimates and provided general and specific comments. These comments were incorporated into the final estimates which have been distributed to the Board. However, the City of Philadelphia had concerns about the population estimates and the validity of the 1990 Census counts. DVRPC presented these final estimates to the PCC/RTC on June 2nd and they recommended that the concerns of the City of Philadelphia be discussed at the Board Policy Analysis Committee meeting scheduled for June 18th.

John J. Coscia, Executive Director, reported that the Board Policy Analysis Committee met and reviewed the population estimates for the City of Philadelphia. The 1990 Census undercounted the City of Philadelphia by at least 60,000 persons resulting in an estimated 1990 population of 1,645,000 people and a 1997 population estimate of 1,555,000 people, representing a 5.5% decline in population during this period. The Board Policy Analysis Committee agreed and recommended that the Board adopt the revised estimates for the City of Philadelphia to be used by the DVRPC staff in projecting the Year 2000 Census.

The following **motion** was made:

MOTION by Mr. Loeben, seconded by Ms. Goren; that the Board adopt the revised population estimates for the City of Philadelphia to be used by the DVRPC staff for the Year 2000 Census data.

Robert Moore, Bucks County, indicated that the county had not accepted the population estimates and indicated his dissatisfaction with the process. Donna Lewis, Mercer County and Edward Williams, Camden City, also expressed concerns and dissatisfaction with the 1997 population estimates pertaining to their County/City.

Mr. Coscia assured Mr. Moore, Ms. Lewis and Mr. Williams that the DVRPC staff would meet with them to reexamine the estimates for their Counties/City and reach an agreement as to the final 1997 population estimates to be used by the staff.

With consideration of the concerns from these Board members, the following **motion** was unanimously adopted by the Board:

MOTION by Mr. Moore, seconded by Mr. Williams; that the Board postpones action to approve the 1997 DVRPC County and Municipal Population, Household, and Employment Estimates until the regular July Board meeting.

5. Pennsylvania Infrastructure Investment Authority (PENNVEST) Funding Request in Chester County

Barry Seymour, DVRPC Staff, briefed the Board on the PENNVEST application forwarded to DVRPC for review for consistency with the regional plan. The Borough of South Coventry in Chester County has requested funding in the amount of \$2,238,000 to improve and upgrade the existing wastewater treatment plant serving the Borough of South Coatesville and the Borough of Modena. This area has been identified as a Revitalized Center in the DVRPC Year 2020 Plan, where infrastructure investments should be prioritized to spur redevelopment. Therefore, this application is consistent with the Year 2020 Plan.

Colin A. Hanna, Chester County, requested that the **motion** to approve state that the PENNVEST project is also consistent with the Chester County Landscapes Plan.

The Board unanimously adopted the following **motion**:

MOTION by Mr. Bednar, seconded by Mr. Hanna; that the Board approve the PENNVEST project and authorize the Executive Director to send a letter notifying PENNVEST of consistency with the DVRPC Year 2020 Plan and the Chester County Landscapes Plan.

6. Election of DVRPC Board Officers for Fiscal Year 1999

Chairman Ware reported the Nominating Committee's proposed slate of candidates for Board officers in Fiscal Year 1999 (July 1, 1998 through June 30, 1999) as follows:

Chairman:	Colin A. Hanna, Chester County
Vice Chairman:	Jerrold D. Colton, New Jersey Governor's Appointee
Secretary:	Timothy J. Carson, Pennsylvania Governor's Appointee
Treasurer:	Ridgeley P. Ware, Burlington County

There were no further nominations from the floor and the nominations were closed. The slate of Board officers for Fiscal year 1999 proposed by the Nominating Committee was unanimously elected by acclamation.

7. DVRPC Position on Year 2000 Census

Mr. Coscia explained that since Board adoption (June 1997) of DVRPC's position and recommendations for the Year 2000 Census, the issue of statistical sampling has become somewhat controversial. For this reason, the Board directed the Board Policy Analysis Committee to reevaluate its position. As a result of the Committee's deliberations, it was agreed that given the subsequent challenges to sampling and the remaining uncertainty regarding the exact methodology and results of a sampling approach, the Policy Analysis Committee recommends to the Board to direct the staff to further investigate the relative advantages and disadvantages of a sampling approach and to notify the regional Congressional Delegation via a letter that DVRPC is currently reexamining this issue.

After reevaluation and additional analysis of the statistical sampling issue, recommendations for DVRPC's position on the Year 2000 Census will be formulated for consideration and action at the regular July Board meeting.

The Board unanimously adopted the following **motion**:

MOTION by Mr. Hanna, seconded by Mr. Pickett; that the Board approve the recommendations of the Board Policy Analysis Committee to direct the DVRPC staff to further investigate the relative advantages and disadvantages of a sampling approach and to notify the regional Congressional delegation via a letter that DVRPC is currently reexamining this issue.

8. Executive Director's Report

a. Transportation Equity Act for the 21st Century (TEA-21) Update

Mr. Coscia briefed the Board on the new TEA-21 Bill. The Bill was signed into law on June 9, 1998 and provides more federal funding to New Jersey and Pennsylvania for the design and construction of transportation facilities both for transit and highway. A comparison of the provisions of ISTEA and TEA-21, compiled by the Association of Metropolitan Planning Organizations (AMPO), will be sent to the Board for their information.

b. TransitChek Policy Committee

Mr. Coscia briefed the board on the TransitChek Policy Committee's meeting of June 4, 1998. He reported two actions taken by the committee as follows: (1) investment of "Float" money (money that is presently available from TransitChek companies to pay transit operators for TransitCheks cashed in the future), and (2) the use of "Slippage" money (money that results from TransitCheks that have been purchased but never cashed). The committee decided to reinvest the "float" money (\$300,000) into three additional CDs of \$100,000 each in July. The "Slippage" money, in the amount of \$145,000, will be used for a high profile publicity campaign.

9. Committee Reports

a. Planning Coordinating Committee/Regional Transportation Committee (PCC/RTC)

The items in the PCC/RTC report (copy attached) were previously reported under the appropriate agenda items.

b. Regional Citizens Committee (RCC)

The items in the RCC report (copy attached) were previously reported under the appropriate agenda items.

c. Policy Analysis Committee

Barry Seymour reported on the two RCC resolutions forwarded to the Board Policy Analysis Committee as follows: (1) that DVRPC encourages the Pennsylvania Turnpike Commission to attempt to coordinate and improve the working relationship between the Turnpike, PennDOT, and DVRPC, and (2) in support of the reforms to the Pennsylvania Municipalities Planning Code, that a new DVRPC Land Use and Development Committee be established which would report its results to the Board.

The Board Policy Analysis Committee favorably recommends to the Board the adoption of these two resolutions submitted by the RCC.

The Board unanimously adopted the following **motion**:

MOTION by Mr. Loeben, seconded by Mr. Hanna; that the Board authorize the Executive Director to: (1) forward a letter to the Pennsylvania Turnpike Commission in an attempt to encourage them to more closely participate in regional efforts, and (2) establish a new DVRPC Land Use and Development Committee.

d. Regional Housing Committee

Barry Seymour reported on the meeting highlights of the Regional Housing Committee Meeting held on June 8, 1998 (distributed to the Board).

e. Goods Movement Task Force

Mr. Coscia reported on the meeting highlights of the Goods Movement Task Force meeting held on June 17, 1998 (distributed to the Board). He noted that a new Delaware Valley Rail Freight Plan will be published in the near future.

f. Information Resources Exchange Group

Barry Seymour reported on the meeting highlights of the IREG meeting held on June 17, 1998 (distributed to the Board).

g. Regional Aviation Committee

Roger Moog, DVRPC staff, reported on the highlights of the Regional Aviation Committee meeting held on June 18, 1998 (distributed to the Board). Of particular interest, Mr. Moog requested the Board to support opposing PA House Bill 2281 and Senate Bill 220 which create discriminatory restraint on state funding of public use airports in Montgomery, Bucks, and Delaware Counties but nowhere else in the Commonwealth.

The Board unanimously adopted the following **motion**:

MOTION by Mr. Loeben, seconded by Mr. Hanna that the Board authorize the Executive Director to send a letter to Governor Ridge and the Congressional Delegation opposing PA House Bill 2281 and Senate Bill 220.

10. Election of New Jersey County and Pennsylvania County Representatives to serve on Executive Committee for FY 1999

The Pennsylvania caucus selected Colin A. Hanna, Chester County, to represent the Pennsylvania Counties on the Executive Committee and the New Jersey caucus selected Ridgeley P. Ware, Burlington County, to represent the New Jersey Counties on the Executive Committee.

OLD BUSINESS

NEW BUSINESS

There being no further business, the meeting was adjourned at 12:05 p.m.

Attachments:

- (1) Resolution No. B-FY98-016
- (2) Resolution No. B-FY98-017
- (2) PCC/RTC Recommendations to the Board for June 25, 1998
- (3) RCC Recommendations to the Board for June 25, 1998

Additional Documents Distributed to the Board:

- (1) Washington Post Article entitled: *Clinton Signs \$203B Highway Bill*
- (2) Philadelphia Inquirer Article entitled: *Clinton Signs \$203 Billion Transportation Bill*
- (3) DVRPC Delaware Valley Date entitled: *Home Mortgage Disclosure Act, Data Reference Guide No. 6*
- (4) *Alert*, June 1998
- (5) *TravelSmart*, June 15, 1998

RESOLUTION

by the Board of the Delaware Valley Regional Planning Commission

**SINGLE OCCUPANT VEHICLE CAPACITY ADDING PROJECT
CONGESTION MANAGEMENT SYSTEM REPORT (CMS) FOR PA ROUTE 463**

WHEREAS, the Delaware Valley Regional Planning Commission (DVRPC) is the designated Metropolitan Planning Organization (MPO) for the Philadelphia and Trenton Urbanized Areas; and

WHEREAS, the DVRPC region is designated a Transportation Management Area in accordance with Title 23 CFR 450 Subpart A Section 450.104; and

WHEREAS, the region is designated as nonattainment for ozone; and

WHEREAS, DVRPC has fulfilled the requirements of the Metropolitan Transportation Planning and Programming regulations, Title 23 CFR 450 Subpart C Section 450.320, which require MPOs in Transportation Management Areas designated as being in nonattainment for ozone or carbon monoxide to develop a congestion management system (CMS) that meets the requirements specified in the transportation Management and Monitoring Systems regulations, Title 23 CFR 500 Subpart E; and

WHEREAS, the Metropolitan Transportation Planning and Programming regulations, Title 23 CFR 450 Subpart C Section 450.320, also require that in Transportation Management Areas designated as nonattainment for ozone or carbon monoxide, Federal funds may not be programmed for any project which will result in a significant increase in carrying capacity for single occupant vehicles (SOVs) unless the project results from a CMS meeting the requirements of Title 23 CFR 500 Subpart E. Furthermore, all such projects shall incorporate travel demand reduction and operational management strategies to manage the SOV effectively.

WHEREAS, a CMS analysis was conducted for PA Route 463 in accordance with DVRPC procedures specified in the Pennsylvania CMS. A report has been prepared demonstrating the project's relationship to the fully operational CMS and it contains travel demand reduction and operational improvement strategy recommendations.

NOW, THEREFORE, BE IT RESOLVED THAT the Delaware Valley Regional Planning Commission certifies this project results from a fully operational congestion management system. Furthermore, DVRPC fully supports and endorses the travel demand reduction and operational improvement strategies recommended by the CMS.

Adopted this 25th day of June 1998
By the Delaware Valley Regional
Planning Commission.

I do hereby certify that the foregoing is a true copy of a Resolution passed by the Delaware Valley Regional Planning Commission.



Jean L. McKinney, Recording Secretary

RESOLUTION

by the Board of the Delaware Valley Regional Planning Commission

**EXTENSION OF THE DELAWARE VALLEY REGIONAL
PLANNING COMMISSION (DVRPC) 1997-2000 TRANSPORTATION IMPROVEMENT
PROGRAM (TIP) FOR PENNSYLVANIA**

WHEREAS, the “engineering” of the transportation planning and programming process in Pennsylvania has been strongly supported by the Pennsylvania Department of Transportation, State Transportation Commission, Federal Highway Administration, Federal Transit Administration, metropolitan planning organizations and local development districts, including the DVRPC; and

WHEREAS, the above mentioned partners have reached consensus on a detailed list of activities that must be completed prior to and as part of the development of the 1999 Transportation Program in Pennsylvania; and,

WHEREAS, this “reengineering” effort is very closely tied to new, multi-year federal surface transportation legislation entitled, *Transportation Equity Act for the 21st Century (TEA 21)*, the successor to the Intermodal Surface Transportation and Efficiency Act of 1991; and,

WHEREAS, the federal programming process is coordinated with the state programming process as mandated in Act 120; and,

WHEREAS, Section 450.220 (6)(d) of the Final Rules for Statewide and Metropolitan Planning permits limited time extensions of the Statewide Transportation Improvement Program and the metropolitan Transportation Improvement Programs, and during these time extensions the program can continue to be changed by the way of established procedures for amendments and modifications; and,

WHEREAS, the conformity determination for the DVRPC will remain valid through the time period of the extension; and,

WHEREAS, additional time will be needed beyond October 1, 1998 to fully comply with all federal and state requirements and to meet the spirit and intent of “reengineering”.

NOW, THEREFORE, BE IT RESOLVED THAT the DVRPC supports an extension of the FFY 1997-2000 Transportation Improvement Program until March 31, 1999.

Adopted this 25th day of June 1998
By the Board of the Delaware Valley
Regional Planning Commission.

I do hereby certify that the foregoing is a true copy of a Resolution passed by the Delaware Valley Regional Planning Commission.



Jean L. McKinney, Recording Secretary

**PLANNING COORDINATING COMMITTEE/
REGIONAL TRANSPORTATION COMMITTEE**

**RECOMMENDATIONS TO THE BOARD FOR
JUNE 25, 1998**

**BOARD
AGENDA ITEM**

2. PA 463 Congestion Management System Report

The RTC/PCC Recommend:

That the Board approve the PA 463 Congestion Management System Report with the understanding that the final report will list voluntary measures separately from the CMS commitments.

3. 1997 DVRPC County and Municipal Population, Household, and Employment Estimates

The RTC/PCC Recommend:

That the Board Policy Committee review the 1997 estimates to address the 1990 Census undercounts in the City of Philadelphia, as well as Mercer County's concerns, before Board action is taken.

DVRPC REGIONAL CITIZENS COMMITTEE

RECOMMENDATIONS TO THE BOARD FOR JUNE 25, 1998

BOARD

AGENDA ITEM

2. PA 463 CONGESTION MANAGEMENT SYSTEM REPORT

The RCC considered a motion to recommend that the DVRPC Board approve the PA 463 Congestion Management System Report with the understanding that the final report would list voluntary measures separately from the CMS commitments. The motion was defeated. No other action was taken.

3. 1997 DVRPC COUNTY AND MUNICIPAL POPULATION, HOUSEHOLD AND EMPLOYMENT ESTIMATES

The RCC considered a motion to recommend that the DVRPC Board accept the 1990 Census count for the City of Philadelphia, as well for the other suburban counties, and use this as the basis for DVRPC's work. The motion was tabled. No other action was taken.